ACTION: Original

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# Rule Summary and Fiscal Analysis (Part A)

## **Department of Aging**

Agency Name

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<u>173-9-07</u> <u>AMENDMENT</u>

Rule Number TYPE of rule filing

Rule Title/Tag Line Hiring an applicant, or retaining an employee, who has a

disqualifying offense on criminal record.

## **RULE SUMMARY**

1. Is the rule being filed for five year review (FYR)? Yes

2. Are you proposing this rule as a result of recent legislation? Yes

Bill Number: **HB483** General Assembly: **130** Sponsor: **Amstutz** 

3. Statute prescribing the procedure in accordance with the agency is required

to adopt the rule: 119.03

4. Statute(s) authorizing agency to adopt the rule: 173.01, 173.02, 173.27, 173.38, 173.391, 173.392; Sections 305(a)(1)(C) and 712(a)(5)(D) of the Older Americans Act of 1965, 79 Stat. 210, 42 U.S.C. 3001, as amended in 2006; 45 C.F.R. 1321.11 (October 1, 2014 edition)

5. Statute(s) the rule, as filed, amplifies or implements: 173.27, 173.38; 42 C.F.R. 460.68(a), 460.71(a)(1), 460.71(a)(2) (October 1, 2014 edition)

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6. State the reason(s) for proposing (i.e., why are you filing,) this rule:

ODA is making this rule filing as part of a larger rule package.

Chapter 173-9 of the Administrative Code contains the requirements to review databases and check criminal records when hiring applicants and when reviewing the retention of employees for paid ombudsman positions and paid direct-care positions.

Amended Substitute House Bill Number 483 of the 130th Ohio General Assembly (HB483) amended the Revised Code regarding paid direct-care positions, but not paid ombudsman positions, as follows:

- 1. The legislation adopted section 173.381 of the Revised Code to regulate database reviews and criminal records checks for self-employed providers. The new section defines "self-employed provider" and requires ODA "or its designee" to be the responsible party that reviews databases and checks criminal records.
- 2. The legislation amended section 173.38 of the Revised Code to clarify that the consumer, as the employer of record, is the responsible party regarding his or her consumer-directed employee; plus, the consumer is the consumer-directed provider's "chief administrator" when that the section uses that term.

Therefore, ODA proposes to amend the rules of Chapter 173-9 of the Administrative Code to incorporate HB483's amendments to the Revised Code into the Administrative Code.

In addition to implementing HB483, ODA proposes to make non-substantive amendments to the chapter.

7. If the rule is an AMENDMENT, then summarize the changes and the content of the proposed rule; If the rule type is RESCISSION, NEW or NO CHANGE, then summarize the content of the rule:

This rule that ODA proposes to amend sets forth 4 possible ways that a responsible party may hire an applicant, or retain an employee, if the applicant's or employee's criminal record contains a disqualifying offense.

ODA proposes to make the following non-substantive changes to the rule:

- 1. Into the introductory paragraph of rule, ODA proposes to cite paragraphs (A), (B), (C), and (D) of the rule.
- 2. In paragraph (A) of the rule, ODA proposes to replace "pursuant to the following exclusionary periods" with "unless an exclusionary period in paragraph (A)(1), (A)(2), (A)(3), or (A)(4) of this rule prohibits hiring the applicant or retaining the

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employee."

3. In paragraph (B) of the rule, ODA proposes to correct the unintended omission of paid direct-care positions from the paragraph.

- 4. ODA proposes to insert the following language into paragraph (C)(1) of the rule to be helpful: "(A person may petition for a certificate of qualification for employment on "The Ohio Certificate of Qualification for Employment Online Petition Website" or https://www.drccqe.com/)"
- 8. If the rule incorporates a text or other material by reference and the agency claims the incorporation by reference is exempt from compliance with sections 121.71 to 121.74 of the Revised Code because the text or other material is **generally available** to persons who reasonably can be expected to be affected by the rule, provide an explanation of how the text or other material is generally available to those persons:

This response left blank because filer specified online that the rule does not incorporate a text or other material by reference.

9. If the rule incorporates a text or other material by reference, and it was **infeasible** for the agency to file the text or other material electronically, provide an explanation of why filing the text or other material electronically was infeasible:

This response left blank because filer specified online that the rule does not incorporate a text or other material by reference.

10. If the rule is being **rescinded** and incorporates a text or other material by reference, and it was **infeasible** for the agency to file the text or other material, provide an explanation of why filing the text or other material was infeasible:

Not Applicable.

11. If **revising** or **refiling** this rule, identify changes made from the previously filed version of this rule; if none, please state so. If applicable, indicate each specific paragraph of the rule that has been modified:

Not Applicable.

12. Five Year Review (FYR) Date: 10/30/2014

(If the rule is not exempt and you answered NO to question No. 1, provide the

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scheduled review date. If you answered YES to No. 1, the review date for this rule is the filing date.)

NOTE: If the rule is not exempt at the time of final filing, two dates are required: the current review date plus a date not to exceed 5 years from the effective date for Amended rules or a date not to exceed 5 years from the review date for No Change rules.

#### FISCAL ANALYSIS

13. Estimate the total amount by which *this proposed rule* would **increase / decrease** either **revenues / expenditures** for the agency during the current biennium (in dollars): Explain the net impact of the proposed changes to the budget of your agency/department.

This will have no impact on revenues or expenditures.

\$0.00

ODA estimates that ODA's proposed amendments to this rule would have zero net impact upon the biennial budget that the Ohio General Assembly established for ODA, especially because the Ohio General Assembly both reviewed ODA's budget in HB483 and also authorized ODA to implement new section 173.381 of the Revised Code in HB483.

14. Identify the appropriation (by line item etc.) that authorizes each expenditure necessitated by the proposed rule:

3220-490-618 Federal Aging Grants.

GRF-490-410 Long-Term Care Ombudsman.

GRF-490-411 Senior Community Services.

GRF-490-414 Alzheimer's Respite.

3220-490-618 Federal Aging Grants.

3C40-656-423 Long-Term Care Budget (State).

3M40-490-612 Federal Independence Services.

4C40-490-609 Regional Long-Term Care Ombudsman Program.

5BA0-490-620 Ombudsman Support.

GRF-651-425 Medicaid. (Covers administrative functions for PASSPORT

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### Administrative Agencies)

15. Provide a summary of the estimated cost of compliance with the rule to all directly affected persons. When appropriate, please include the source for your information/estimated costs, e.g. industry, CFR, internal/agency:

For a detailed summary, please review ODA's responses to questions 14 and 15 in the BIA.

- 16. Does this rule have a fiscal effect on school districts, counties, townships, or municipal corporations?  $N_0$
- 17. Does this rule deal with environmental protection or contain a component dealing with environmental protection as defined in R. C. 121.39? **No**

## S.B. 2 (129th General Assembly) Questions

- 18. Has this rule been filed with the Common Sense Initiative Office pursuant to R.C. 121.82? Yes
- 19. Specific to this rule, answer the following:
- A.) Does this rule require a license, permit, or any other prior authorization to engage in or operate a line of business? **Yes**

A responsible party shall not hire an applicant for a paid ombudsman position or paid direct-care position and shall not retain an employee in a paid ombudsman position or paid direct-care position if the applicant or employee has a disqualifying offense on his or her criminal record that cannot be redeemed by the 4 ways listed in this rule.

- B.) Does this rule impose a criminal penalty, a civil penalty, or another sanction, or create a cause of action, for failure to comply with its terms?  $N_0$
- C.) Does this rule require specific expenditures or the report of information as a condition of compliance?  $N_0$

Please see the RSFA for rule 173-9-08 of the Administrative Code for more information.