**ACTION:** Revised

DATE: 04/11/2016 2:30 PM

# Rule Summary and Fiscal Analysis (Part A)

## **Ohio Department of Medicaid**

Agency Name

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Division

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**5160-2-09 AMENDMENT** 

Rule Number TYPE of rule filing

Rule Title/Tag Line Payment policies for disproportionate share and indigent care

adjustments for hospital services.

## **RULE SUMMARY**

- 1. Is the rule being filed for five year review (FYR)? Yes
- 2. Are you proposing this rule as a result of recent legislation? No
- 3. Statute prescribing the procedure in accordance with the agency is required to adopt the rule: 119.03
- 4. Statute(s) authorizing agency to adopt the rule: **5168.02**
- 5. Statute(s) the rule, as filed, amplifies or implements: 5168.01, 5168.02, 5168.03, 5168.04, 5168.05, 5168.06, 5168.07, 5168.08, 5168.09, 5168.10, 5168.11, 5168.13, 5168.99, and 5168.991
- 6. State the reason(s) for proposing (i.e., why are you filing,) this rule:

This rule is being proposed for amendment to update the distribution formula for payment policies for disproportionate share hospitals (DSH) for use in program year 2015 and to comply with Ohio's five year rule review requirement.

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7. If the rule is an AMENDMENT, then summarize the changes and the content of the proposed rule; If the rule type is RESCISSION, NEW or NO CHANGE, then summarize the content of the rule:

This rule sets forth the conditions, requirements and operation of DSH as well as the distribution formula for the payment policies for (DSH) in the 2015 program year. The proposed rule updates the predetermined percentage of the total funds available for distribution to each of the seven payment policy pools. Paragraph (D) was amended to update the allocated percentage of the indigent care pool for two of the policy payment pools. The percentage allocated to the Medicaid indigent care pool increased to 66.71% from 60.38%, while the allocation to the disability assistance medical and uncompensated care pool below 100 percent decreased to 10.55% from 16.88%. Paragraph (D) was further amended to remove the transfer of deposits into the legislative budget services fund. Finally, the proposed rule corrects several typographical errors and corrects and updates references that were contained in the previous rule.

8. If the rule incorporates a text or other material by reference and the agency claims the incorporation by reference is exempt from compliance with sections 121.71 to 121.74 of the Revised Code because the text or other material is **generally available** to persons who reasonably can be expected to be affected by the rule, provide an explanation of how the text or other material is generally available to those persons:

This rule incorporates one or more references to another rule or rules of the Ohio Administrative Code. This question is not applicable to any incorporation by reference to another OAC rule because such reference is exempt from compliance with RC 121.71 to 121.74 pursuant to RC 121.76(A)(3).

This rule incorporates one or more references to the Ohio Revised Code. This question is not applicable to any incorporation by reference to the Ohio Revised Code because such reference is exempt from compliance with RC 121.71 to 121.74 pursuant to RC 121.76(A)(1).

This rule incorporates one or more references to a Medicaid form. The cited Medicaid forms were submitted to the Department by persons affected by this rule for purposes of filing that year's cost report with the Department. The text of the rule dictates the appropriate version of the form to be used by each hospital for their respective cost reporting period. Each cited form is generally available to persons affected by this rule via the Department of Medicaid web site http://medicaid.ohio.gov/PROVIDERS/ProviderTypes/HospitalProviderInformation/OhioMedicaid in accordance with RC 121.75(E).

9. If the rule incorporates a text or other material by reference, and it was

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**infeasible** for the agency to file the text or other material electronically, provide an explanation of why filing the text or other material electronically was infeasible:

Not Applicable.

10. If the rule is being **rescinded** and incorporates a text or other material by reference, and it was **infeasible** for the agency to file the text or other material, provide an explanation of why filing the text or other material was infeasible:

Not Applicable.

11. If **revising** or **refiling** this rule, identify changes made from the previously filed version of this rule; if none, please state so. If applicable, indicate each specific paragraph of the rule that has been modified:

The original file version of the rule contained a header stating 'DRAFT-NOT FOR FILING' which has been removed. Also, amended question #13 by adding a "\$" in front of the amount in the response.

12. Five Year Review (FYR) Date: 3/17/2016

(If the rule is not exempt and you answered NO to question No. 1, provide the scheduled review date. If you answered YES to No. 1, the review date for this rule is the filing date.)

NOTE: If the rule is not exempt at the time of final filing, two dates are required: the current review date plus a date not to exceed 5 years from the effective date for Amended rules or a date not to exceed 5 years from the review date for No Change rules.

#### FISCAL ANALYSIS

13. Estimate the total amount by which *this proposed rule* would **increase/decrease** either **revenues /expenditures** for the agency during the current biennium (in dollars): Explain the net impact of the proposed changes to the budget of your agency/department.

This will increase expenditures.

\$609,290,234

Total program expenditures are \$609,290,234 for program year 2015. This is an increase in expenditures of approximately \$15,237,076, compared to HCAP program year 2014 due to a combination of a decrease in Ohio's Federal Medical

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Assistance Percentage (FMAP) and an increase in Ohio's federal allotment due to the Balanced Budget Act of 1997.

14. Identify the appropriation (by line item etc.) that authorizes each expenditure necessitated by the proposed rule:

600651

15. Provide a summary of the estimated cost of compliance with the rule to all directly affected persons. When appropriate, please include the source for your information/estimated costs, e.g. industry, CFR, internal/agency:

There is no cost of compliance to hospitals associated with this rule. This rule will provide Ohio hospitals with approximately \$609 million to help mitigate the cost of providing care to the uninsured population.

16. Does this rule have a fiscal effect on school districts, counties, townships, or municipal corporations? **Yes** 

You must complete Part B of the Rule Summary and Fiscal Analysis in order to comply with Am. Sub. S.B. 33 of the 120th General Assembly.

17. Does this rule deal with environmental protection or contain a component dealing with environmental protection as defined in R. C. 121.39? **No** 

# S.B. 2 (129th General Assembly) Questions

- 18. Has this rule been filed with the Common Sense Initiative Office pursuant to R.C. 121.82? Yes
- 19. Specific to this rule, answer the following:
- A.) Does this rule require a license, permit, or any other prior authorization to engage in or operate a line of business?  $N_0$
- B.) Does this rule impose a criminal penalty, a civil penalty, or another sanction, or create a cause of action, for failure to comply with its terms? Yes

This rule imposes a penalty of \$1,000 per day upon hospitals that either do not report the required information on time or do not pay their assessments by the assigned due

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C.) Does this rule require specific expenditures or the report of information as a condition of compliance? Yes  ${\bf Yes}$ 

This rule requires that hospitals report to the Department the charges and payments for services rendered during their hospital fiscal year.

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## Rule Summary and Fiscal Analysis (Part B)

1. Does the Proposed rule have a fiscal effect on any of the following?

(a) School (b) Counties (c) Townships (d) Municipal Corporations

No Yes Yes Yes

2. Please provide an estimate in dollars of the cost of compliance with the proposed rule for school districts, counties, townships, or municipal corporations. If you are unable to provide an estimate in dollars, please provide a written explanation of why it is not possible to provide such an estimate.

There is no cost of compliance. This rule will provide Ohio hospitals, including those owned by counties, townships and municipal corporations, with \$609.2 million in disproportionate share funding. The department estimates that \$28.4 million of the total program dollars will be paid to hospitals owned by counties, townships or municipal corporations. The state share of these payments are funded through an assessment to Ohio hospitals referenced in rule 5160-2-08.1. The disproportionate share payments to individual hospitals is dependent upon their cost report data as it is applied to rule 5160-2-09.

- 3. If the proposed rule is the result of a federal requirement, does the proposed rule exceed the scope and intent of the federal requirement? **No**
- 4. If the proposed rule exceeds the minimum necessary federal requirement, please provide an estimate of, and justification for, the excess costs that exceed the cost of the federal requirement. In particular, please provide an estimate of the excess costs that exceed the cost of the federal requirement for (a) school districts, (b) counties, (c) townships, and (d) municipal corporations.

*Not Applicable.* 

5. Please provide a comprehensive cost estimate for the proposed rule that includes the procedure and method used for calculating the cost of compliance. This comprehensive cost estimate should identify all of the major cost categories including, but not limited to, (a) personnel costs, (b) new equipment or other capital costs, (c) operating costs, and (d) any indirect central service costs.

There is no cost of compliance.

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(a) Personnel Costs

Not applicable.

(b) New Equipment or Other Capital Costs

Not applicable.

(c) Operating Costs

Not applicable.

(d) Any Indirect Central Service Costs

Not applicable.

(e) Other Costs

Not applicable.

Please provide a written explanation of the agency's and the local government's ability to pay for the new requirements imposed by the proposed rule.

This rule sets forth the conditions, requirements, operation and distribution formula for the hospital care assurance program, which generates disproportionate share funding to Ohio hospitals. This program operates on an annual basis for our agency, as well as all hospitals, including those operated by local governments. Any costs to operate this program have been have been anticipated in the hospitals' budgets. This rule will not have any impact to our agency. We expect that any cost imposed by this rule to be negligible and that this rule would have a minimal impact on the hospitals as well.

7. Please provide a statement on the proposed rule's impact on economic development.

Rule 5160-2-09 sets forth the conditions, requirements, operation and distribution formula for the hospital care assurance program, which generates disproportionate share funding to Ohio hospitals. Additional funding has a positive impact on economic development.