Rule Summary and Fiscal Analysis Part A - General Questions

Rule Number: 901:13-1-16

Rule Type: Amendment

Rule Title/Tagline: Operating procedures.

Agency Name: Department of Agriculture

Division: Soil and Water Conservation

Address: 8995 E. Main St. Reynoldsburg OH 43068

Contact: Renee Schmauch Phone: 614-728-6295

Email: renee.schmauch@agri.ohio.gov

I. Rule Summary

- 1. Is this a five year rule review? Yes
 - A. What is the rule's five year review date? 4/19/2024
- 2. Is this rule the result of recent legislation? No
- 3. What statute is this rule being promulgated under? 119.03
- 4. What statute(s) grant rule writing authority? 939.02
- 5. What statute(s) does the rule implement or amplify? 939.02
- 6. Does the rule implement a federal law or rule in a manner that is more stringent or burdensome than the federal law or regulation requires? No
 - A. If so, what is the citation to the federal law or rule? Not Applicable
- 7. What are the reasons for proposing the rule?

The rules in this package are being filed in accordance with the five year rule review process.

8. Summarize the rule's content, and if this is an amended rule, also summarize the rule's changes.

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OAC 901:13-1-16 outlines the operating procedures of the Department and the local soil and water districts in administering ORC Chapter 939 and OAC Chapter 901:13-1. The proposed amendments remove regulatory restrictive language as required by Senate Bill 9.

- 9. Does the rule incorporate material by reference? Yes
- 10. If the rule incorporates material by reference and the agency claims the material is exempt pursuant to R.C. 121.75, please explain the basis for the exemption and how an individual can find the referenced material.

Pursuant to section 121.75 of the Revised Code, the code sections incorporated into this rule are exempt from compliance with sections 121.71 to 121.74 of the Revised Code. The Field Office Technical Guide that has been incorporated into this rule may be located at www.nrcs.usda.gov.

11. If revising or re-filing the rule, please indicate the changes made in the revised or re-filed version of the rule.

Not Applicable

II. Fiscal Analysis

12. Please estimate the increase / decrease in the agency's revenues or expenditures in the current biennium due to this rule.

This will have no impact on revenues or expenditures.

0.00

Not Applicable

13. What are the estimated costs of compliance for all persons and/or organizations directly affected by the rule?

Operations must invest time and resources in implementing the best management practices outlined by the rules of this chapter. Individuals who violate a provision of ORC Chapter 939 and OAC Chapter 901:13-1 may be subject to civil penalties or be required to take corrective actions as outlined in these rule. There is no quantifiable impact for those individuals who remain in compliance with the standards in ORC Chapter 939 and OAC Chapter 901:13-1. However, individuals who do commit a violation of these rules may be subject to civil fines in amounts from \$250 to \$10,000. The amount of the violation depends on the particular rule violated, the severity of the

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violation, and any past history of non-compliance. Further, the quantified impact of corrective actions will depend entirely on the violation and the means to correct that violation. Implementation of these best management practices could result in overall cost savings through more efficient nutrient use and higher yields in their agricultural practices.

- 14. Does the rule increase local government costs? (If yes, you must complete an RSFA Part B). No
- 15. Does the rule regulate environmental protection? (If yes, you must complete an RSFA Part C). Yes
- 16. If the rule imposes a regulation fee, explain how the fee directly relates to your agency's cost in regulating the individual or business.

Not Applicable

III. Common Sense Initiative (CSI) Questions

- 17. Was this rule filed with the Common Sense Initiative Office? Yes
- **18.** Does this rule have an adverse impact on business? Yes
 - A. Does this rule require a license, permit, or any other prior authorization to engage in or operate a line of business? No
 - B. Does this rule impose a criminal penalty, a civil penalty, or another sanction, or create a cause of action, for failure to comply with its terms? Yes

Operations must invest time and resources in implementing the best management practices outlined by the rules of this chapter. Individuals who violate a provision of ORC Chapter 939 and OAC Chapter 901:13-1 may be subject to civil penalties or be required to take corrective actions as outlined in these rule. There is no quantifiable impact for those individuals who remain in compliance with the standards in ORC Chapter 939 and OAC Chapter 901:13-1. However, individuals who do commit a violation of these rules may be subject to civil fines in amounts from \$250 to \$10,000. The amount of the violation depends on the particular rule violated, the severity of the violation, and any past history of non-compliance. Further, the quantified impact of corrective actions will depend entirely on the violation and the means to correct that violation. Implementation of these best management practices could result in

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overall cost savings through more efficient nutrient use and higher yields in their agricultural practices.

- C. Does this rule require specific expenditures or the report of information as a condition of compliance? No
- D. Is it likely that the rule will directly reduce the revenue or increase the expenses of the lines of business of which it will apply or applies? No

Operations must invest time and resources in implementing the best management practices outlined by the rules of this chapter. Individuals who violate a provision of ORC Chapter 939 and OAC Chapter 901:13-1 may be subject to civil penalties or be required to take corrective actions as outlined in these rules. Implementation of these best management practices could result in overall cost savings through more efficient nutrient use and higher yields in their agricultural practices.

IV. <u>Regulatory Restriction Requirements under S.B. 9. Note: This section only</u> applies to agencies described in R.C. 121.95(A).

- 19. Are you adding a new or removing an existing regulatory restriction as defined in R.C. 121.95? Yes
 - A. How many new regulatory restrictions do you propose adding to this rule? 0
 - B. How many existing regulatory restrictions do you propose removing from this rule? 15

OAC 901:13-1-16 paragraph A, section 2 removes the requirement that upon such appeal,

the director shall review the plan for compliance with these standards, and uphold the district's action or reverse it.

OAC 901:13-1-16 paragraph A, section 2 removes the requirement that if the director reverses the district's action the plan shall be deemed approved.

OAC 901:13-1-16 paragraph A, section 2 removes the requirement that In either case, the director shall make such determination within thirty days of receiving the appeal

OAC 901:13-1-16 paragraph A, section 2 removes the requirement that shall inform the owner or operator and the district of his decision in writing.

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OAC 901:13-1-16 paragraph A, section 2 removes the requirement that such notification shall include the reasons for the director's decision.

OAC 901:13-1-16 paragraph B removes the requirement that the district director or his or her designee shall gather information pertinent to the alleged violation.

OAC 901:13-1-16 paragraph C, section 1 removes the requirement that when the department finds an apparent problem of agricultural pollution through its own observation, through notification by another agency, or through a complaint from a person, the department may investigate the complaint and shall inform the appropriate district of:

OAC 901:13-1-16 paragraph C, section 3 removes the requirement that to determine if there is a violation of the rules for agricultural pollution, such an investigation performed by the department shall include but need not be limited to the following

OAC 901:13-1-16 paragraph C, section 3f removes the requirement that contacts with the operator, complainant, cooperating agencies contacted, dates and times of investigations shall be recorded and kept on file along with a copy of the complaint.

OAC 901:13-1-16 paragraph C, section 6b removes the requirement that If the owner or operator has failed to implement the corrective actions in the time specified, the director shall then decide if an order

OAC 901:13-1-16 paragraph C, section 6b removes the requirement that...shall be issued.

OAC 901:13-1-16 paragraph D, section 1 removes the requirement that the director or the director's designee shall initiate an investigation of the complaint within three business days of notification by the district.

OAC 901:13-1-16 paragraph D, section 2 removes the requirement that To determine if there is a violation of the rules for agricultural pollution, such the investigation shall include but need not be limited to consideration of the following

OAC 901:13-1-16 paragraph D, section 2f removes the requirement that contacts with the owner, operator, person responsible, complainant,

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cooperating agencies contacted, dates and times of investigations shall be recorded and placed in a cooperator file or other appropriate district file.

OAC 901:13-1-16 paragraph D, section 2f removes the requirement that a copy of the complaint and other relevant information shall be placed in the same file.

- C. If you are not removing existing regulatory restrictions from this rule, please list the rule number(s) from which you are removing restrictions.
- D. Please justify the adoption of the new regulatory restriction(s).

Not Applicable

DATE: 04/19/2024 12:08 PM

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Rule Summary and Fiscal Analysis Part C - Environmental Rule Questions

Pursuant to Am. Sub. H.B. 106 of the 121st General Assembly, prior to adopting a rule or an amendment to a rule dealing with environmental protection, or containing a component dealing with environmental protection, a state agency shall:

- (1) Consult with organizations that represent political subdivisions, environmental interests, business interests, and other persons affected by the proposed rule or amendment.
- (2) Consider documentation relevant to the need for, the environmental benefits or consequences of, other benefits of, and the technological feasibility of the proposed rule or rule amendment.
- (3) Specifically identify whether the proposed rule or rule amendment is being adopted or amended to enable the state to obtain or maintain approval to administer and enforce a federal environmental law or to participate in a federal environmental program, whether the proposed rule or rule amendment is more stringent than its federal counterpart, and, if the proposed rule or rule amendment is more stringent, the rationale for not incorporating its federal counterpart.
- (4) Include with the proposed rule or rule amendment and rule summary and fiscal analysis required to be filed with the Joint Committee on Agency Rule Review information relevant to the previously listed requirements.
- (A) Were organizations that represent political subdivisions, environmental interests, business interests, and other persons affected by the proposed rule or amendment consulted? Yes

Please list each contact.

Jennifer Bowman Represents Rural Interests

Kate Bartter Arnold Knowledge or Interest

Etta Reed Knowledge or Interest, Chair

Fran Buchholzer Knowledge or Interest

David Hanselmann Represents Urban Interests

Jerry McBride Designated by OFSWCD, Vice Chair

Anthony Debevc Knowledge of Interest in Ag Production

Director Ann Vogel Ex Officio, Director of Environmental Protection

Director Mary Mertz Ex Officio, Director of Natural Resources

Cathann Kress Ex Officio, Vice President of Agricultural Administration of OSU

Jeff Duling Ex Officio, Officer of the Ohio Federation of SWCD

Kirk Hines Designated Executive Secretary

Crystal Davis Alliance for the Great Lakes

Rob Krain Black Swamp

Kurt Leib Capital Advocates

Rob Eshenbaugh Capitol Advocates

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Cheryl Subler CCAO

Russ Terry Ducks Unlimited

Keith Westrick Grand St Marys Restoration Commission

Matt Fisher Lake Erie Foundation

Gail Hesse National Wildlife Federation

Chris Henney Ohio Agribusiness Assoc.

Elizabeth Harsh Ohio Beef Council/Ohio Cattlemen's Association

Tadd Nicholson Ohio Corn & Wheat

Scott Higgins Ohio Dairy Producers

Amalie Lipstreu Ohio Ecological Food and Farm Association

Trent Dougherty Ohio Environmental Council

Vickie Askins Ohio Environmental Stewardship Alliance

Adam Sharp Ohio Farm Bureau

Jack Irvin Ohio Farm Bureau

Larry Antosh Ohio Farm Bureau

Leah Curtis Ohio Farm Bureau

Roger High Ohio Farm Bureau

Tony Seegers Ohio Farm Bureau

Joe Logan Ohio Farmers Union

Janelle Mead Ohio Federation of Soil and Water Conservation Districts

Kent Scarlett Ohio Municipal League

Cheryl Day Ohio Pork Producers Council

Jim Chakeres Ohio Poultry Association

John Armstrong Ohio Seed Improvement Assoc

Fran Buchholzer Ohio Soil and Water Conservation Commission

Etta Reed Ohio Soil and Water Conservation Commission

Jerry McBride Ohio Soil and Water Conservation Commission

Kate Bartter Arnold Ohio Soil and Water Conservation Commission

Jen Bowman Ohio Soil and Water Conservation Commission

Tony Debevec Ohio Soil and Water Conservation Commission

Brandon Kern Ohio Soybean Association

Kirk Merritt Ohio Soybean Council

Adam Ward Ohio State University

Heidi Fought Ohio Township Association

Brian Laurent Ohio Turf Association

Larry Fletcher Ohio's Lake Erie Shores and Islands

Kris Patterson Partners for Clean Streams

Jim Inglis Pheasants Forever

Adam Rissien Sierra Club, Ohio Chapter

Jessica D'Ambrosio The Nature Conservancy

Peggy Hall The Ohio State University

Sandy Spang Toledo Metropolitan Area Council of Governments

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Kari Gerwin Toledo Metropolitan Area Council of Governments Bill Stanley The Nature Conservancy Jessica D'Ambrosio The Nature Conservancy

(B) Was documentation that is relevant to the need for, the environmental benefits or consequences of, other benefits of, and the technological feasibility of the proposed rule or amendment considered? Yes

Please list the information provided and attach a copy of each piece of documentation to this form. (A SUMMARY OR INDEX MAY BE ATTACHED IN LIEU OF THE ACTUAL DOCUMENTATION.)

Natural Resources Conservation Service (NRCS) Conservation Practice Standard, Nutrient Management, Code 590. A copy of which may be found here: https://www.nrcs.usda.gov/Internet/FSE_DOCUMENTS/stelprdb1192371.pdf NRCS,

Field Office Technical Guide (FOTG). A copy of which may be found here: https://efotg.sc.egov.usda.gov/

- (C) Is the proposed rule or rule amendment being adopted or amended to enable the state to obtain or maintain approval to administer and enforce a federal environmental law or to participate in a federal environmental program? No
 - Is the proposed rule or rule amendment more stringent than its federal counterpart? Not Applicable
- (D) If this is a rule amendment that is being adopted under a state statute that establishes standards with which the amendment is to comply, is the proposed rule amendment more stringent than the rule that it is proposing to amend? No