**ACTION: Original** 

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# CSI - Ohio

The Common Sense Initiative

### **Business Impact Analysis**

Agency Name: <u>Ohio Department of Agriculture</u>	
Regulation/Package Title: <u>Device Registration Permit</u>	
Rule Number(s): <u>901:6-4-01</u>	
Date: March 21, 2017	
<u>Rule Type</u> :	
	X 5-Year Review
X Amended	□ Rescinded

The Common Sense Initiative was established by Executive Order 2011-01K and placed within the Office of the Lieutenant Governor. Under the CSI Initiative, agencies should balance the critical objectives of all regulations with the costs of compliance by the regulated parties. Agencies should promote transparency, consistency, predictability, and flexibility in regulatory activities. Agencies should prioritize compliance over punishment, and to that end, should utilize plain language in the development of regulations.

### **Regulatory Intent**

### 1. Please briefly describe the draft regulation in plain language.

*Please include the key provisions of the regulation as well as any proposed amendments.* Ohio Administrative Code (OAC) 901:6-4-01 outlines the application process for obtaining a permit to operate a commercially used weighing and measuring device in the state of Ohio. The rule is being amended to correct the number of days an applicant may submit his application late before the Department may issue a late fee. Currently, the rule states ninety days while the statute (ORC 1327.501) states sixty days. This revision ensures that the rule and the statute are aligned.

This rule is administered by the Ohio Department of Agriculture, Division of Weights and Measures (Department). The Department is tasked with protecting Ohio businesses and consumers by ensuring products are accurately measured, labeled, and sold. Further, the Department works with county and city weights and measures programs to test devices ranging from fuel meters and retail store scanners to vehicle and livestock scales for consistent measuring standards.

- **2.** Please list the Ohio statute authorizing the Agency to adopt this regulation. O.R.C. 1327.501
- 3. Does the regulation implement a federal requirement? Is the proposed regulation being adopted or amended to enable the state to obtain or maintain approval to administer and enforce a federal law or to participate in a federal program? *If yes, please briefly explain the source and substance of the federal requirement.* No.
- **4.** If the regulation includes provisions not specifically required by the federal government, please explain the rationale for exceeding the federal requirement. Not applicable.
- 5. What is the public purpose for this regulation (i.e., why does the Agency feel that there needs to be any regulation in this area at all)?

The Department is statutorily obligated to adopt rule outlining how a person can obtain a permit for a weighing and measuring device. As stated above, the Department is tasked with protecting Ohio businesses and consumers by ensuring products are accurately measured and sold. This registration process ensures that the Department is aware of the weighing and measuring devices used in commerce and subjects those devices to testing by the Department. Regular testing ensures that Ohioans are receiving the exact amount of product purchased.

6. How will the Agency measure the success of this regulation in terms of outputs and/or outcomes?

These rules are judged as being successful when inspectors find few violations and receive few complaints from consumers.

#### **Development of the Regulation**

7. Please list the stakeholders included by the Agency in the development or initial review of the draft regulation.

## If applicable, please include the date and medium by which the stakeholders were initially contacted.

On January 25, 2017, the proposed amended rule was sent to the following stakeholders, *via* email. Stakeholders were given until March 17, 2017 to email their comments to the Department:

#### **Company Name**

**Advanced Composities AK Steel** Amerigas Amerigas Anderson Propane Service Austin Powder Co. Baumann-Enterprises Bay Metal Inc. Berea Landscape Supply **Buckeye Scale** Cardinal Operating Co, Central Ohio Recycling & Salvage LLC **Chemtrade Logistics** CIMCOOL Circleville PPG Shipping Diller Road Recycling Emery Oleo Erie County Landfill Ferell Gas Ferell Gas Gateway Recycle Germantown Oil Hanson Heiby Oil Co. Henderson Oil Co. Hook-N-Haul Jacob Energy Justin Moore Kimble Company KOST USA

Individual Name **Trey Fortner** Mike Brewer **Bradley Spearman** Aaron Noble Michael Smith David Ferri Mike Baumann Laura Alford James Beverly Tracie Russell Joel M Milliken Clav Korner Rober Jakubowski Frank Ujvary Richard Molinski Rob Rosen Matthew DeMaison Brvan Gill Joe Krouse Matt Drennen Mike Hanhold John Lesote Tom Roudebush Carol Ransbottom Ken Henderson Bryan Whittenberger Phillip House Justin Moore Kathleen Raber Jeff Litzinger

Lafarge Lincoln Moving & Storage Lykins Energy Madison Co. Airport Matheson Gas Matheson Gas Military Support Services Missippii Lime Co. Morton Salt NASA Plum Brook NGO Propane Co-Operative Niagra Worldwide Olen Corp. Prism Propane River Valley Paper Co. Savage Services Shaker Heights Public Works Silverback Energy Services Suburbane Propane Summit Supply Sunrise Co-Operative **SXCP** Partners **Thrifty Propane Timken Steel Unique Paving Materials** Universial Steel **Universial Well Services** Valero Bloomingberg Victory propane Waste Management Waste Management Cuyahoga Landfill Wilbur Ellis Willcrest Corp. XL Sand & Gravel Co. Zemba Bros.

Nikole Culp Chuck Dietrich Tom Berger Jamie Kemper **Bill Trover Chuck Beecher** Jeff Boldman **Christine Mollison** Dana Roberto Thomas Keating **Bob Herron** Steven Garner Steve Hollis Chris Hovest Nick Miller **Richard Jesko** Shannon Marlin Carl Beranek David Leitch **Richard Hale** Laura Nold Matt Clippinger Stephanie Pennington Mark Craig Lynda Ajoury Scott Szabo Roy Irwin Casey Pringle **Terence Brose** Lynn Churchvara Evan Jahn Jan Lee **Chris Perchinske Kristen Kalis** Susan Zemba

8. What input was provided by the stakeholders, and how did that input affect the draft regulation being proposed by the Agency?

The Department did not receive any comments from the above listed stakeholders.

**9.** What scientific data was used to develop the rule or the measurable outcomes of the rule? How does this data support the regulation being proposed? As this rule is administrative in nature, no scientific data was used.

- 10. What alternative regulations (or specific provisions within the regulation) did the Agency consider, and why did it determine that these alternatives were not appropriate? If none, why didn't the Agency consider regulatory alternatives? The Department did not consider any alternative regulations as this rule is required by ORC 1327.50.
- 11. Did the Agency specifically consider a performance-based regulation? Please explain. Performance-based regulations define the required outcome, but don't dictate the process the regulated stakeholders must use to achieve compliance.

This rule outlines the process in which someone obtains a permit. ORC 1327.50 requires the Department to adopt such a rule.

**12.** What measures did the Agency take to ensure that this regulation does not duplicate an existing Ohio regulation?

The Department is given the sole regulatory authority over these fuel devices pursuant to O.R.C. 1327.50.

13. Please describe the Agency's plan for implementation of the regulation, including any measures to ensure that the regulation is applied consistently and predictably for the regulated community.

These rules are already implemented within the industry and the Department works with all stakeholders in order to educate and inform them of the regulations.

### Adverse Impact to Business

- 14. Provide a summary of the estimated cost of compliance with the rule. Specifically, please do the following:
  - a. Identify the scope of the impacted business community;

Individuals who operate a commercially used weighing and measuring device. These devices include livestock scales, vehicle scales, railway scales, vehicle tank meters, bulk rack meter, and a liquefied propane gas meter.

**b.** Identify the nature of the adverse impact (e.g., license fees, fines, employer time for compliance);

Individuals must pay a license fee in order to permit their device. In addition, the application process will require minimal time for employer compliance. Failure to submit an application timely may result in the addition of a late fee.

c. Quantify the expected adverse impact from the regulation.

The adverse impact can be quantified in terms of dollars, hours to comply, or other factors; and may be estimated for the entire regulated population or for a "representative business." Please include the source for your information/estimated impact.

In accordance with ORC 1327.501, the permit fees for the weighing and measuring devices listed in paragraph (a) above are seventy-five dollars. Individuals who are more than 60 days late may be subject to a late fee of twenty dollars.

# 15. Why did the Agency determine that the regulatory intent justifies the adverse impact to the regulated business community?

As stated above, the permitting of weighing and measuring devices is a statutory requirement. However, as the intent of this rule is to protect consumers and ensure accuracy in business dealings by establishing minimum standards for these businesses, the adverse impact is considered to be justified.

### **Regulatory Flexibility**

16. Does the regulation provide any exemptions or alternative means of compliance for small businesses? Please explain.

As the primary purpose of these rules is ensuring the accuracy of weighing and measuring devices in conducting business, exemptions for a smaller operator would not be applicable.

**17.** How will the agency apply Ohio Revised Code section **119.14** (waiver of fines and penalties for paperwork violations and first-time offenders) into implementation of the regulation?

Paperwork violations rarely reach the enforcement stage so long as the operator is willing to correct the violation and has no history of prior violations.

18. What resources are available to assist small businesses with compliance of the regulation?

The Department has online resources and has staff available to provide assistance. Training and seminars are also available.