# Rule Summary and Fiscal Analysis (Part A)

**Ohio Environmental Protection Agency** 

Agency Name

<u>Division of Materials and Waste</u> <u>Michelle Braun</u>

**Management (DMWM)** 

Division Contact

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3745-560-05 NEW

Rule Number TYPE of rule filing

Rule Title/Tag Line <u>Composting - closure cost estimate.</u>

### **RULE SUMMARY**

- 1. Is the rule being filed consistent with the requirements of the RC 119.032 review?  $N_0$
- 2. Are you proposing this rule as a result of recent legislation?  $N_0$
- 3. Statute prescribing the procedure in accordance with the agency is required to adopt the rule: 119.03
- 4. Statute(s) authorizing agency to adopt the rule: 3734.02, 3734.12
- 5. Statute(s) the rule, as filed, amplifies or implements: 3734.02, 3734.12
- 6. State the reason(s) for proposing (i.e., why are you filing,) this rule:

The purpose of this rule is to establish uniform standards for closure cost estimates for composting facilities.

7. If the rule is an AMENDMENT, then summarize the changes and the content of the proposed rule; If the rule type is RESCISSION, NEW or NO CHANGE, then summarize the content of the rule:

This rule outlines closure cost estimates for composting facilities.

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8. If the rule incorporates a text or other material by reference and the agency claims the incorporation by reference is exempt from compliance with sections 121.71 to 121.74 of the Revised Code because the text or other material is **generally available** to persons who reasonably can be expected to be affected by the rule, provide an explanation of how the text or other material is generally available to those persons:

This rule contains references to the Ohio Administrative Code (OAC) and the Ohio Revised Code (ORC). While copies of these rules and statutes are generally available to the public through libraries and on-line sources, including the Ohio EPA website, ORC section 121.76 (A) exempts such references from the provisions of ORC sections 121.71 through 121.74.

9. If the rule incorporates a text or other material by reference, and it was **infeasible** for the agency to file the text or other material electronically, provide an explanation of why filing the text or other material electronically was infeasible:

This rule does not incorporate any text or other material by reference that is not exempted from compliance with sections 121.71 to 121.74 of the Revised Code.

10. If the rule is being **rescinded** and incorporates a text or other material by reference, and it was **infeasible** for the agency to file the text or other material, provide an explanation of why filing the text or other material was infeasible:

Not Applicable.

11. If **revising** or **refiling** this rule, identify changes made from the previously filed version of this rule; if none, please state so:

Not Applicable.

#### 12. 119.032 Rule Review Date:

(If the rule is not exempt and you answered NO to question No. 1, provide the scheduled review date. If you answered YES to No. 1, the review date for this rule is the filing date.)

NOTE: If the rule is not exempt at the time of final filing, two dates are required: the current review date plus a date not to exceed 5 years from the effective date for Amended rules or a date not to exceed 5 years from the review date for No Change rules.

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#### FISCAL ANALYSIS

13. Estimate the total amount by which *this proposed rule* would **increase / decrease** either **revenues / expenditures** for the agency during the current biennium (in dollars): Explain the net impact of the proposed changes to the budget of your agency/department.

This will have no impact on revenues or expenditures.

0.00

This rule will neither increase nor decrease Ohio EPA revenues or expenditures in the current biennium. This rule will have no impact on Ohio EPA's budget.

14. Identify the appropriation (by line item etc.) that authorizes each expenditure necessitated by the proposed rule:

There are no expenditures necessitated by this rule, therefore no appropriations have been identified.

15. Provide a summary of the estimated cost of compliance with the rule to all directly affected persons. When appropriate, please include the source for your information/estimated costs, e.g. industry, CFR, internal/agency:

The cost of compliance for this rule is the administrative cost associated with calculating a closure cost estimate and annually reviewing the cost estimate and updating it as necessary.

16. Does this rule have a fiscal effect on school districts, counties, townships, or municipal corporations? **Yes** 

You must complete Part B of the Rule Summary and Fiscal Analysis in order to comply with Am. Sub. S.B. 33 of the 120th General Assembly.

17. Does this rule deal with environmental protection or contain a component dealing with environmental protection as defined in R. C. 121.39? Yes

You must complete the Environmental rule Adoption/Amendment Form in order to comply with Am. Sub. 106 of the 121st General Assembly.

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# Rule Summary and Fiscal Analysis (Part B)

1. Does the Proposed rule have a fiscal effect on any of the following?

(a) School (b) Counties (c) Townships (d) Municipal Corporations

No Yes Yes Yes

2. Please provide an estimate in dollars of the cost of compliance with the proposed rule for school districts, counties, townships, or municipal corporations. If you are unable to provide an estimate in dollars, please provide a written explanation of why it is not possible to provide such an estimate.

If a county, township, or municipal corporation were to own and operate a disposal facility, then the cost of compliance for the entity would be identical to those identified in the response to question 15 of the RSFA.

- 3. If the proposed rule is the result of a federal requirement, does the proposed rule exceed the scope and intent of the federal requirement? **No**
- 4. If the proposed rule exceeds the minimum necessary federal requirement, please provide an estimate of, and justification for, the excess costs that exceed the cost of the federal requirement. In particular, please provide an estimate of the excess costs that exceed the cost of the federal requirement for (a) school districts, (b) counties, (c) townships, and (d) municipal corporations.

Not Applicable.

5. Please provide a comprehensive cost estimate for the proposed rule that includes the procedure and method used for calculating the cost of compliance. This comprehensive cost estimate should identify all of the major cost categories including, but not limited to, (a) personnel costs, (b) new equipment or other capital costs, (c) operating costs, and (d) any indirect central service costs.

A comprehensive cost estimate has not been provided because a county, township, or municipal corporation has voluntarily decided to own and operate a disposal facility.

(a) Personnel Costs

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See answer to #2 above.

(b) New Equipment or Other Capital Costs

See answer to #2 above.

(c) Operating Costs

See answer to #2 above.

(d) Any Indirect Central Service Costs

See answer to #2 above.

(e) Other Costs

See answer to #2 above.

6. Please provide a written explanation of the agency's and the local government's ability to pay for the new requirements imposed by the proposed rule.

A county, township, or municipal corporation only has to pay for the new requirements imposed by the rule in the event that the entity has chosen to own and operate a disposal facility.

7. Please provide a statement on the proposed rule's impact on economic development.

There is no anticipated impact on economic development related to this rule.

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### **Environmental Rule Adoption/Amendment Form**

Pursuant to Am. Sub. H.B. 106 of the 121st General Assembly, prior to adopting a rule or an amendment to a rule dealing with environmental protection, or containing a component dealing with environmental protection, a state agency shall:

- (1) Consult with organizations that represent political subdivisions, environmental interests, business interests, and other persons affected by the proposed rule or amendment.
- (2) Consider documentation relevant to the need for, the environmental benefits or consequences of, other benefits of, and the technological feasibility of the proposed rule or rule amendment.
- (3) Specifically identify whether the proposed rule or rule amendment is being adopted or amended to enable the state to obtain or maintain approval to administer and enforce a federal environmental law or to participate in a federal environmental program, whether the proposed rule or rule amendment is more stringent than its federal counterpart, and, if the proposed rule or rule amendment is more stringent, the rationale for not incorporating its federal counterpart.
- (4) Include with the proposed rule or rule amendment and rule summary and fiscal analysis required to be filed with the Joint Committee on Agency Rule Review information relevant to the previously listed requirements.
- (A) Were organizations that represent political subdivisions, environmental interests, business interests, and other persons affected by the proposed rule or amendment consulted ? Yes

Please list each contact.

The interested party notification was distributed to the interested parties through the eNotification system maintained by the Ohio Business Gateway and through the Ohio EPA Composting Listserv. The interested party comment period started December 3, 2010 and ended February 1, 2011. A distribution list of the interested parties is available upon request.

In addition to the interested party period concepts regarding the content of the rules were posted on a dedicated Ohio EPA webpage. Since these rules were withdrawn and re-original filed, interested parties were given an opportunity to comment during the public comment and public hearing on the withdrawn rule package.

(B) Was documentation that is relevant to the need for, the environmental benefits or consequences of, other benefits of, and the technological feasibility of the proposed rule or amendment considered? Yes

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Please list the information provided and attach a copy of each piece of documentation to this form. (A SUMMARY OR INDEX MAY BE ATTACHED IN LIEU OF THE ACTUAL DOCUMENTATION.)

Internally Ohio EPA reviewed existing rules to determine which rules and what aspects of the rules needed to be updated, modified, or eliminated. Ohio EPA considered other regulatory and non-regulatory approaches when developing the rules and also considered the enforceability and criteria for an internal procedures document titled, "Division of Solid and Infectious Waste Management's Rule Writing Manual." The Agency released the rule for an interested party comment period, soliciting comments from both the public and industry. The Agency considered those comments and evaluated rules and costs that were outlined in the feedback.

- (C) Is the proposed rule or rule amendment being adopted or amended to enable the state to obtain or maintain approval to administer and enforce a federal environmental law or to participate in a federal environmental program? No
  - Is the proposed rule or rule amendment more stringent than its federal counterpart? Not Applicable
- (D) If this is a rule amendment that is being adopted under a state statute that establishes standards with which the amendment is to comply, is the proposed rule amendment more stringent than the rule that it is proposing to amend? No